

#### Ashfield Local Plan (2023-2040) Regulation 19 Pre-Submission Draft

### **Representation Form**

#### YOU ARE ADVISED TO READ THE GUIDANCE NOTE BEFORE COMPLETING THIS FORM

Ashfield District Council is seeking your comments on the Ashfield Local Plan (2023-2040) Regulation 19 Pre-Submission Draft. Comments received at this stage should be about whether the Plan is **legally compliant**, **sound**, and **whether it has met the duty to cooperate**. <u>All representations must be received by the Council</u> <u>by 5.00pm Monday 29<sup>th</sup> January 2024</u>.

Please submit comments using this form by the following methods:

- Online form at: <u>https://www.ashfield.gov.uk/ashfield-local-plan-2023-2040</u>
- E-mail form to: <a href="mailto:localplan@ashfield.gov.uk">localplan@ashfield.gov.uk</a>
- Post form to: Forward Planning Team, Ashfield District Council, Urban Road, Kirkby-in-Ashfield, Nottingham, NG17 8DA

This form has two parts:

**Part A** – Personal/Agent contact details and further notification requests.

Part B – Your representations (Please fill in a separate part B for each aspect or part of the Local Plan

you wish to comment on). Documents to support your representations (optional) should be referenced within Part B.

#### **Data Protection Terms**

Any personal details submitted as part of a representation will be processed by Ashfield District Council in accordance with the Data Protection Act 2018 and used in connection with the development and adoption of the Ashfield Local Plan. Please note, **the Council cannot accept anonymous responses**. All representations received will be made available for public inspection and therefore cannot be treated as confidential. They will also be:

- Published in the public domain;
- Published on the Council's website;
- Shared with other organisations for the purposes of developing/adopting the Ashfield Local Plan
- Forwarded to the Secretary of State for consideration;
- Made available to the Planning Inspector appointed by the Secretary of State to examine the Local Plan; and
- Used by the Inspector to contact you regarding the Examination of the Plan.

When making representations available on the Council's website, the Council will remove all telephone numbers, email addresses and signatures.

By submitting your Response Form/representation you agree to your personal details being processed in accordance with these Data Protection Terms.

#### Part A

I. Personal Contact Details					
If an agent is appointed, only complete Title, Name & Organisation in section 1, and all of section 2.					
Title	Mr				
First name	Stephen				
Last name	Stray				
Organisation/Group Number of people representing (if relevant)	Mansfield District Council – Interim Planning Policy Manager				
Address	Mansfield District Council Civic Centre Chesterfield Road, Mansfield				
Postcode	NG19 7BH				
Telephone Number	01623 463398				
Email address	sstray@Mansfield.gov.uk				

2. Agent Contact Details	
Title	
First name	
Last name	
Organisation	
Address	
Postcode	
Telephone Number	
Email address	

In circumstances where individuals/groups share a similar view, it would be helpful to the Inspector to make a single representation, stating how many people the submission is representing and how the representation was authorised.

Please tick the relevant boxes below to receive notifications (via e-mail) on the following events:

- Local Plan submitted to the Secretary of State for Inspection.
- Examination in Public hearing sessions
- Planning Inspector's recommendations for the Local plan have been published.
- Local Plan has been formally adopted.

#### **Part B** (Please fill a separate Part B for each individual representation)

Please fill in your Name and Organisation here for every Part B sheet that you submit:

#### Name: Stephen Stray Organisation: Mansfield District Council

#### I. To which part of the Local Plan does this representation relate?

Part of Local Plan:	Tick if Relevant ( $\checkmark$ ):	Specify number/ part/ document:
Local Plan Paragraph Number		Paragraph Number:
Local Plan Policy Number	х	Policy Number: H1
Local Plan Policy Map		Part of Policy Map:
Sustainability Appraisal		Paragraph Number:
Statement of Consultation		Paragraph Number:
Supporting Evidence Base		Document Name:
		Page / Paragraph:

2. Do you consider the Local Plan to be LEGALLY COMPLIANT?							
Yes	X	No					
3. Do you co	3. Do you consider the Local Plan to be SOUND?						
Yes	X	No					

If you have answered NO, please answer Question 3a.

X

X

#### 3a. The Local Plan is not sound because it is not:

- (i) Positively Prepared
- (ii) Justified
- (iii) Effective
- (iv) Consistent with national policy

#### 4. Do you consider the Local Plan Document to comply with the DUTY TO CO-OPERATE?

Yes



No

5. Please provide precise details of why you believe the Local Plan is, or is not, legally compliant, sound or in compliance with the duty to cooperate, in the below box. If you wish to provide supplementary information to support your details, please ensure they are clearly referenced below.

Mansfield District Council's response to the Ashfield District Local Plan Regulation 18 consultation did not object to that version of the plan and provided qualified support for those proposed housing allocations close to / adjoining the Mansfield DC border as contained in policy H1. The response recognised in relation to the location of development (reg 18 policy S3 version) that Mansfield and Ashfield have a close socio-economic relationship and that Ashfield DC needs to meet it housing and economic needs in the most sustainable locations. The support for the H1 allocations with the most likely impact on Mansfield District due to their proximity was qualified on the basis on the basis that all impacts upon Mansfield's infrastructure and facilities are appropriately assessed and mitigated. In additional to consideration of infrastructure and facilities implications, the importance of seeking to avoid coalescence was also highlighted.

Mansfield DC continues to support the location of development approach now contained in Policy S1 of the Ashfield Local Plan publication version in seeking to provide its housing and economic needs in the most sustainable locations and in line with the settlement hierarchy.

Mansfield DC understands the decision of Ashfield DC to revise its spatial strategy from the regulation 18 version to focus on a dispersal approach to spatial delivery with housing allocations to be under 500 dwellings rather than relying on new settlements for part of its sites provision. An approach which had received significant public objection at the regulation 18 consultation stage approach. It is also recognised that the new settlements approach would have taken longer to commence and have additional infrastructure requirements / complexity and have longer build out periods including a signification element beyond the plan period.

Mansfield DC welcomes the recognition of the issues identified for each of the following H1 allocations near the Mansfield District Council boundary. Namely: H1Sb South of Vision West Notts College, Cauldwell Road paragraph 6.41. H1Sd Adj Oakham Business Park, Hamilton Road paragraphs 6.42 – 6.45, H1Sf rear of 23 Beck Lane Skegby paragraphs 6.47-6.49, Site H1Si Rear of Kings Mill Hospital paragraphs 6.54 – 6.56, H1Ss Land east of A6075, Beck Lane, Skegby paragraphs 6.72 – 6.76, and H1Su Rear of 113 to 139 Beck Lane Skegby paragraphs 6.78- 6.80,

As a consequence, Mansfield provides its continued support for the H1 allocations recognising that Ashfield needs to meet its housing needs and on the basis developers will be required to address the issues identified and mitigate against the impacts on infrastructure and facilities.

Yes

No

x

If you have answered YES, please answer Question 7a.

### 7a. If you wish to participate at the hearing sessions at Examination, please outline in the box below why you consider this to be necessary.

**Please Note:** the Planning Inspector will determine who will be invited to speak at the examination hearing sessions.

Signed: .....S W Stray....

Date: ...26....../....01...../...2024......

Please refer to the first page of this questionnaire for the submission information.

Website	https://www.ashfield.gov.uk/planning-building-control/local-plan/
Telephone	01623 457 302
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Part of Local Plan:	Tick if Relevant ( $\checkmark$ ):	Specify number/ part/ document:
Local Plan Paragraph Number		Paragraph Number:
Local Plan Policy Number	х	Policy Number: H2a
Local Plan Policy Map		Part of Policy Map:
Sustainability Appraisal		Paragraph Number:
Statement of Consultation		Paragraph Number:
Supporting Evidence Base		Document Name:
		Page / Paragraph:

2. Do you consider the Local Plan to be LEGALLY COMPLIANT?							
Yes	X	No					
3. Do you co	3. Do you consider the Local Plan to be SOUND?						
Yes	X	No					

If you have answered NO, please answer Question 3a.

X

X

3a.	The	Local	Plan	is	not	sound	because	e it	is	<u>not</u> :
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- (i) Positively Prepared
- (ii) Justified
- (iii) Effective
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#### 4. Do you consider the Local Plan Document to comply with the DUTY TO CO-OPERATE?

Yes



No

# 5. Please provide precise details of why you believe the Local Plan is, or is not, legally compliant, sound or in compliance with the duty to cooperate, in the below box. If you wish to provide supplementary information to support your details, please ensure they are clearly referenced below.

Mansfield DC supports the Ashfield LP in policy H2a in meeting its Gypsy & Traveller and Travelling Show people needs through the proposed allocations contained within the plan.

Yes

No

X

If you have answered YES, please answer Question 7a.

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Part of Local Plan:	Tick if Relevant ( $\checkmark$ ):	Specify number/ part/ document:
Local Plan Paragraph Number		Paragraph Number:
Local Plan Policy Number	х	Policy Number: S1
Local Plan Policy Map		Part of Policy Map:
Sustainability Appraisal		Paragraph Number:
Statement of Consultation		Paragraph Number:
Supporting Evidence Base		Document Name:
		Page / Paragraph:

2. Do you consider the Local Plan to be LEGALLY COMPLIANT?							
Yes	X	No					
3. Do you co	3. Do you consider the Local Plan to be SOUND?						
Yes	X	No					

If you have answered NO, please answer Question 3a.

X

X

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Yes



No

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Mansfield District Council's response to the Ashfield District Local Plan Regulation 18 consultation did not object to that version of the plan and provided qualified support for those proposed housing allocations close / adjoining the Mansfield DC border. The response recognised in relation to the location of development (reg 18 policy S3 version) that Mansfield and Ashfield have a close socio-economic relationship and that Ashfield DC needs to meet it housing and economic needs in the most sustainable locations. The support for the allocations with the most likely impact on Mansfield District due to their proximity including the new settlement in the Cauldwell Road area was qualified on the basis on the basis that all impacts upon Mansfield's infrastructure and facilities are appropriately assessed and mitigated. In additional to consideration of infrastructure and facilities implications, the importance of seeking to avoid coalescence was also highlighted.

Mansfield DC continues to support the location of development approach now contained in Policy S1 of the Ashfield Local Plan publication version in seeking to provide its housing and economic needs in the most sustainable locations and in line with the settlement hierarchy.

Mansfield DC understands the decision of Ashfield DC to revise its spatial strategy from the regulation 18 version to focus on a dispersal approach to spatial delivery with housing allocations to be under 500 dwellings rather than relying on new settlements for part of its sites provision. An approach which had received significant public objection at the regulation 18 consultation stage approach. It is also recognised that the new settlements approach would have taken longer to commence and have additional infrastructure requirements / complexity and have longer build out periods including a signification element beyond the plan period.

Mansfield recognises Policy S1 retains the inclusion of the strategic employment allocation at Junction 27 of the M1 and which was supported at the regulation 18 stage given the evidence base study work in support of employment needs and the offer Junction 27 of the M1 provides notwithstanding the Green Belt constraints.

Yes

No

If you have answered YES, please answer Question 7a.

### 7a. If you wish to participate at the hearing sessions at Examination, please outline in the box below why you consider this to be necessary.

**Please Note:** the Planning Inspector will determine who will be invited to speak at the examination hearing sessions.

<u>.</u>	6 1 1 / G
Signed:	S W Stray

Date: ......26...../...01....../...2024......

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Yes



No

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Mansfield recognises Policy S1 retains the inclusion of the strategic employment allocation at Junction 27 of the M1 and which was supported at the regulation 18 stage given the evidence base study work in support of employment needs and the offer Junction 27 of the M1 provides notwithstanding the Green Belt constraints. Further detail and rationale is set out in policy S6. Mansfield DC as an outer Nottinghamshire Authority has along with neighbouring authorities and Nottinghamshire County Council informed the various studies referenced in the footnote to page 53 of the publication version of the Ashfield Local Plan. It considers the evidence supports the proposals given the allocations unique position on the M1. The jobs provided here are likely to benefit Mansfield's residents as well as those living in Ashfield district, on the basis of existing travel to work patterns. Mansfield DC considers the criteria contained within the policy are important in successful delivery and mitigation of harm, particularly in relation to a comprehensive package of transport measures being required and welcomes this measure.

Yes

No

X

If you have answered YES, please answer Question 7a.

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#### I. To which part of the Local Plan does this representation relate?

Part of Local Plan:	Tick if Relevant ( $\checkmark$ ):	Specify number/ part/ document:
Local Plan Paragraph Number		Paragraph Number:
Local Plan Policy Number	х	Policy Number: S7
Local Plan Policy Map		Part of Policy Map:
Sustainability Appraisal		Paragraph Number:
Statement of Consultation		Paragraph Number:
Supporting Evidence Base		Document Name:
		Page / Paragraph:

2. Do you consider the Local Plan to be LEGALLY COMPLIANT?				
Yes	X	No		
3. Do you co	onsider the Local Plan to	be SOUND?		
Yes	X	No		

If you have answered NO, please answer Question 3a.

X

X

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Yes



No

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Mansfield DC understands the decision of Ashfield DC to revise its spatial strategy from the regulation 18 version to focus on a dispersal approach to spatial delivery with housing allocations to be under 500 dwellings rather than relying on new settlements for part of its provision. An approach which had received significant public objection at the regulation 18 consultation stage approach. It is recognised that the new settlements approach general takes longer to commence, have additional infrastructure requirements / complexity and have longer build out periods including a signification element beyond the plan period.

It is noted that as a result of the change in spatial strategy approach that the proposed new settlement of around 1000 dwellings in the Cauldwell Road area (regulation 18 policy S7) has been deleted. Mansfield DC previous support for the strategic Housing allocation S7 was qualified on the basis that all the impacts upon Mansfield's infrastructure and facilities are appropriately assessed and mitigated. The avoidance of coalescence was also highlighted. It is recognised that the removal of the S7 new settlement allocation of 1000 dwellings reduces the potential impact on infrastructure in the Cauldwell Road area and which would have required significant mitigation including across administrative boundaries.

In relation to Strategic policy S7, it is noted that the publication version of the local plan remains committed to delivering its full housing need of 7582 dwellings whilst site allocations at policy H1 provide for only 6,700 dwellings or 13 years housing land supply. Mansfield DC note the justification of the approach due to various reasons including that the NPPF is considered to provide for such flexibility in the 11 to 15 year period, the need for the plan to be consistent with its desired revised spatial strategy following the regulation 18 consultation, to be sustainable and to take account of significant physical and policy constraints and that no neighbouring authorities including Mansfield DC have capacity to meet unmet need in their respective districts. There is also a commitment by Ashfield DC to review the plan every 5 years.

Accordingly, Mansfield DC supports the rationale for Ashfield DC approach and justification but in light of the H1 site allocations only providing for 6700 dwellings, would encourage continued efforts by Ashfield DC to identify further sites within its boundaries to meet its full housing need for 15 years. This should be done whilst ensuring that appropriate infrastructure requirements and mitigations are in place.

Yes

No

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JISHCU	5 ** 50 4	

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#### Name: Stephen Stray Organisation: Mansfield District Council

#### I. To which part of the Local Plan does this representation relate?

Part of Local Plan:	Tick if Relevant ( $\checkmark$ ):	Specify number/ part/ document:
Local Plan Paragraph Number		Paragraph Number:
Local Plan Policy Number	х	Policy Number: S9
Local Plan Policy Map		Part of Policy Map:
Sustainability Appraisal		Paragraph Number:
Statement of Consultation		Paragraph Number:
Supporting Evidence Base		Document Name:
		Page / Paragraph:

2. Do you consider the Local Plan to be LEGALLY COMPLIANT?					
Yes	X	No			
3. Do you co	onsider the Local Plan to	be SOUND?			
Yes	X	No			

If you have answered NO, please answer Question 3a.

X

X

3a.	The	Local	Plan	is	not	sound	because	e it	is	<u>not</u> :
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- (iii) Effective
- (iv) Consistent with national policy

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Yes



No

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In relation to policy S 9, the commitment to working with partners, neighbouring councils, infrastructure providers, developers, and stakeholders to facilitate the requirements for economic, social, and environmental infrastructure are welcome particularly in relation to the road, cycle, and rail improvements, which would benefit the wider area including Mansfield district.

Yes

No

x

If you have answered YES, please answer Question 7a.

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Signed		/

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Name: \_\_\_\_\_ Organisation: \_\_\_\_\_

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Part of Local Plan:	Tick if Relevant ( $\checkmark$ ):	Specify number/ part/ document:
Local Plan Paragraph Number		Paragraph Number:
Local Plan Policy Number	x	Policy Number: S10
Local Plan Policy Map		Part of Policy Map:
Sustainability Appraisal		Paragraph Number:
Statement of Consultation		Paragraph Number:
Supporting Evidence Base		Document Name:
		Page / Paragraph:

2. Do you consider the Local Plan to be LEGALLY COMPLIANT?				
Yes	X	No		
3. Do you co	onsider the Local Plan to	be SOUND?		
Yes	x	No		

If you have answered NO, please answer Question 3a.

x

3a.	The	Local	Plan	is	not	sound	because	e it	is	<u>not</u> :
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Yes



No

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In relation to policy S10, the commitment to working with partners and to support the infrastructure Improvements / connectivity detailed in the policy related to rail, road, cycle, and pedestrian links is welcome.

Yes

No

x

If you have answered YES, please answer Question 7a.

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Local Plan Paragraph Number		Paragraph Number:
Local Plan Policy Number	х	Policy Number: SD5
Local Plan Policy Map		Part of Policy Map:
Sustainability Appraisal		Paragraph Number:
Statement of Consultation		Paragraph Number:
Supporting Evidence Base		Document Name:
		Page / Paragraph:

2. Do you consider the Local Plan to be LEGALLY COMPLIANT?				
Yes	X	No		
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Yes	X	No		

If you have answered NO, please answer Question 3a.

X

X

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Yes



No

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In respect of policy SD5 Developer Contributions, whilst the policy itself does not include specific reference to developer contributions being provided to deliver mitigation in cross boundary situations, the Duty to Cooperate Statement drafted between Ashfield DC, Mansfield DC and Newark & Sherwood Borough Councils' recognises and agrees that the proposed level of growth in the district has the potential to result in direct and indirect impact both within and beyond administrative boundaries of the Housing Market Area (HMA) partners. The statement of common ground therefore includes agreement that any planning obligations sought as part of new development will be directed to infrastructure improvements where mitigation measures have been identified. This includes the provision or enhancement of cross-boundary infrastructure to help deliver and mitigate the effects of development, for instance, educational and health requirements, and tackling climate change including flooding. Based on this approach, Mansfield DC therefore does not raise concerns in respect of policy SD5 subject to the signing of the Duty to Cooperate Statement.

Yes

No

X

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